Congress of the United States

Washington, DC 20515

March 20, 2024

The Honorable Antony Blinken Secretary U.S. Department of State 2201 C Street NW Washington, DC 20520

Dear Secretary Blinken,

The Intergovernmental Negotiating Committee (INC) for a legally binding instrument to end plastic pollution is an important opportunity for countries across the world to come together on a shared goal of protecting our planet from the harms of plastics. President Biden prioritized environmental justice in his April 21st, 2023 Executive Order when he said that, "Our Nation needs an ambitious approach to environmental justice that is informed by scientific research, high-quality data, and meaningful Federal engagement with communities with environmental justice concerns..." The U.S. needs to make the same commitment globally and that's why we urge you to support the strongest agreement possible. We will work in Congress to pass laws supporting the finalized agreement provisions.

U.S. laws have clearly failed to protect Americans, and especially frontline communities, from the impacts of industrial facilities, including petrochemical production. The result is that communities of color and low-wealth communities already overburdened with pollution continue to be targeted for the siting of polluting facilities. This is why we have and will continue to push for legislation that addresses the plastic production and pollution crisis in Congress. We urge you to push for the strongest agreement possible independent of the situation in the U.S.

While it would be a disappointment if the world's biggest plastic producers do not initially sign onto an ambitious agreement, it would be an even greater failure to negotiate a final agreement that lacks ambition commensurate with the scope of the problem or omits the fundamental elements needed to address it. The world can come together to address plastic production and pollution which will make significant strides in tackling this problem. A strong agreement will change markets and business models, and better enable implementing legislation in the U.S.

The U.S.' recent ratification of the Kigali Amendment to the Montreal Protocol to join 137 countries in limiting hydrofluorocarbons demonstrates that Congress can act to join an ambitious international agreement to address a shared environmental threat. The Kigali Amendment was ratified with bipartisan support after a coalition of manufacturers and environmentalists worked together to ensure that U.S. companies had access to foreign markets. We hope the world negotiates the necessary steps to fully address this crisis so that Congress can fulfill its role of taking up an agreement and ratifying it or passing the laws necessary to implement it.

As such, we urge the Department of State to support three negotiating principles:

- A meaningful instrument must include binding production limits.
- Rules of procedure must be adopted that stop a small number of plastic-producing countries from undermining the rest of the world's efforts to address the plastic production crisis, and;
- Parties to the agreement must be allowed the tools to protect themselves and their economies.

A meaningful instrument must include binding production limits.

Plastics are harmful across their entire lifecycle, from the toxic chemicals that are released during production of raw materials to the microplastics that result from plastic waste. An agreement that fails to meaningfully address plastic production with binding time-bound targets will not be a success.

Rules of procedure must be adopted that stop a small number of plastic-producing countries from undermining the rest of the world's efforts to address the plastic production crisis.

There is strong global momentum to finalize an ambitious legally binding agreement by the end of 2024. While the goal of any negotiation is to reach a consensus product that all countries can support, the plastic pollution crisis is too dire to allow a small number of intransigent countries to delay or derail the process. The U.S. should push for the full application of rules and procedures that respect and uphold countries' right to vote in order to enable robust collaboration and deliberation while ultimately allowing for a majority-driven process to protect ambition on a meaningful timeline.

Parties to the agreement must be allowed the tools to protect themselves and their economies.

Non-party trade provisions are essential to a strong agreement. They ensure that parties to the agreement are able to protect themselves and their economic interests from countries that do not join. We ask the U.S. to support robust trade provisions that provide a level playing field for industries everywhere that plastics are produced, safeguard progress made by agreement party states from being undermined by non-party states and ensure that industries in countries that cannot or will not join the agreement must play by the same rules as everyone else.

The international legally binding instrument to end plastic pollution is an unprecedented opportunity for the world to come together to address our plastic pollution crisis and our climate crisis in tandem. We ask you to use U.S. influence to support a commensurately ambitious agreement that will address all aspects of the plastic pollution crisis enabling Congress to then pass implementing legislation.

Sincerely,

Jeffrey A. Merkley
United States Senator

Member of Congress

Sheldon Whitehouse United States Senator

Member of Congress

Peter Welch

United States Senator

Emanuel Cleaver, II Member of Congress

Edward J. Markey

United States Senator

Manette Diaz Barragán Member of Congress

Cory A. Booker

United States Senator

Katie Porter

Member of Congress

Member of Congress

Bernard Sanders

United States Senator

Eleanor Holmes Norton

Member of Congress

Barbara Lee

Member of Congress

Jan Schakowsky
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Raúl M. Grijalva Member of Congress

Seth Magaziner Member of Congress

Adam B. Schiff Member of Congress

Henry C. "Hank" Johnson, Jr. Member of Congress

Delia C. Ramirez
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Donald M. Payne, Jr. Member of Congress Pavid J. Trone Member of Congress Ed Case Member of Congress

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Earl Blumenauer Member of Congress

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